MINUTES OF THE REGULAR MEETING OF THE

City Council of the City of Coronado and the City of Coronado Acting as the Successor Agency to the Community Development Agency of the City of Coronado

> Held in the Council Chamber at: 1825 Strand Way Coronado, California 92118

Tuesday, April 19, 2022 4:00 p.m. Regular Meeting

1. CALL TO ORDER/ROLL CALL

The Regular Meeting of the City Council was called to order at 4:02 p.m. on Tuesday, April 5, 2022 in the City Council Chamber at City Hall with Mayor Bailey presiding.

Mayor Bailey provided comments regarding the meeting being previously noticed for his remote attendance and asked Mayor Pro Tem Donovan to chair the meeting on his behalf.

A Quorum of members was present to conduct a meeting with the following results.

Present:

(5) Mayor Bailey; Councilmember Heinze; Councilmember Sandke; Councilmember Tanaka; Mayor Pro Tem Donovan

Also Present:

(3) City Manager/Agency Executive Director Tina Friend
City Attorney/Agency Counsel Johanna N. Canlas (participated remotely via Zoom)

City Clerk/Agency Secretary Jennifer Ekblad

2. INVOCATION AND PLEDGE OF ALLEGIANCE

Mayor Pro Tem Donovan led the Pledge of Allegiance.

3. MINUTES

Approval of the minutes of the Regular meeting of April 5, 2022. A motion to approve the minutes was made by Mayor Bailey and seconded by Councilmember Tanaka.

The motion carried by the following results.

Yes: (5) Mayor Bailey; Councilmember Heinze;

Councilmember Sandke; Councilmember

Tanaka; Mayor Pro Tem Donovan

4. CEREMONIAL PRESENTATIONS:

4a. Proclamation: Host a Hero Program 2022

Mayor Pro Tem Donovan read and presented the proclamation for the Host a Hero Program 2022 to Nancy Ratcliff, Bella Moffatt, Jack Elardo, Grace Elardo, Madison Parma, Brooklyn Parma, Dominic Parma, and Kennedy Parma.

4b. Proclamation: Coronado Mental Wellness Month

Mayor Pro Tem Donovan read and presented the proclamation for Coronado Mental Wellness Month to Georgia Ferrell, Executive Director of Safe Harbor Coronado.

4c. Proclamation: National Volunteer Week

Mayor Pro Tem Donovan read and presented the proclamation for National Volunteer Week to Reserve Officer Don Theriault, Senior Volunteer Steve Berger, and Senior Volunteer Ignacio Rivera.

5. CONSENT CALENDAR

Councilmember Sandke proposed adding Items 10b, 10c, and 10g to the Consent Calendar and provided policy direction for Item 10g to approve the event as it does conform to the usage policy.

Councilmember Tanaka proposed adding Item 12a.

Councilmember Sandke requested Item 12a not be added to the Consent Calendar.

Councilmember Tanaka withdrew his proposal.

Carrie Downey requested the removal of Item 5d for discussion.

A motion to approve the Consent Calendar with the addition of Items 10b, 10c, and 10g and with the removal of Item 5d was made by Councilmember Sandke and seconded by Councilmember Heinze.

This motion carried by the following results.

Yes: (5) Mayor Bailey; Councilmember Heinze; Councilmember Sandke; Councilmember Tanaka; Mayor Pro Tem Donovan

5a. Approval of Reading by Title and Waiver of Reading in Full of Ordinances on this Agenda

Approval of Reading by Title and Waiver of Reading in Full of Ordinances on this Agenda

This item was approved under the Consent Calendar.

5b. Review and Approve that the Warrants, as Certified by the City/Agency Treasurer, are all Correct, Just, and Conform to the Approved Budget for Fiscal Year 2021-22

Review and Approve that the Warrants, as Certified by the City/Agency Treasurer, are all Correct, Just, and Conform to the Approved Budget for Fiscal Year 2021-22.

This Financial Report was approved under the Consent Calendar.

5c. Review Encroachment Permit Application Number E2109-001 for Private Structural Improvements in the Public Right-of-Way Adjacent to Sharp Coronado Hospital at 250 Prospect Place

Recommendation: Authorize the Acting City Engineer to issue an encroachment permit (number E2109-001) to construct structural improvements in the public right-of-way adjacent to Sharp Coronado Hospital at 250 Prospect Place.

This Contract was approved under the Consent Calendar.

5d Adoption of "A Resolution of the City Council of the City of Coronado, California, Approving the 2022 Coronado Apartment Vacancy Factor Pursuant to Subsection 8240100(f) of the Coronado Municipal Code"

Jesse Brown, Senior Planner, presented the staff report and was available for questions.

Councilmember Heinze inquired if a rate of response was required by the ordinance.

Mr. Brown indicated no and provided information regarding previous years response rates.

Carrie Downey spoke in support of the staff report and expressed concerns regarding rental availability in Coronado.

A motion to adopt this Resolution No. 2022-16 was made by Councilmember Sandke and seconded by Councilmember Heinze.

The motion carried by the following results.

Yes: (5) Mayor Bailey; Councilmember Heinze; Councilmember Sandke; Councilmember Tanaka; Mayor Pro Tem Donovan

5e. Adoption of "A Resolution of the City Council of the City of Coronado, California, Acknowledging Receipt of the 2021 Calendar Year State Mandated Fire Inspection Compliance Report from the Coronado Fire Department

Recommendation: Adopt "A Resolution of the City Council of the City of Coronado, California, Acknowledging Receipt of the 2021 Calendar Year State Mandated Fire Inspection Compliance Report from the Coronado Fire Department."

This Resolution No. 2022-18 was adopted under the Consent Calendar.

5f. Second Reading and Adoption of "An Ordinance of the City Council of the City of Coronado, California, Adding Section 3.68.030 to the Coronado Municipal Code, Approving a Military Equipment Use Policy for Police Service"

Recommendation: Conduct the second reading and adopt "An Ordinance of the City Council of the City of Coronado, California, Adding Section 3.68.030 to the Coronado Municipal Code, Approving a Military Equipment Use Policy for Police Services."

This Ordinance No. 2022-01 was adopted under the Consent Calendar.

5g. Consideration of a Request from the Coronado Chamber of Commerce to Host a Moderate Event, the "Coronado Art and Wine Festival 2022," on Saturday, May 21, 2022 from 11:00 a.m. to 3:00 p.m., to Grant Closure of C Avenue Between Ninth and Tenth Streets from 7:00 a.m. to 5:00 p.m. and to Waive the Ban on Alcohol for the Event

Recommendation: Approve the request of the Chamber of Commerce to hold the Coronado Art and Wine Festival 2022 on May 21, 2022 from 11:00 a.m. to 3:00 p.m., close C Avenue between Ninth and Tenth streets between 7:00 a.m. and 5:00 p.m. and to waive the ban on alcohol for the event.

This Request was approved under the Consent Calendar.

6. ORAL COMMUNICATIONS:

Karla Robles, Executive Director of Coronado MainStreet, provided information regarding the upcoming MotorCars on MainStreet event.

Carolyn Rogerson expressed concerns and provided comments regarding Hasan Ikhrata, Executive Director of San Diego Association of Governments (SANDAG).

Bill Shutt requested the City Council consider allowing youth beach volleyball tournaments from May to October on Coronado beaches.

7. <u>CITY MANAGER REPORT</u>: None.

9. COMMISSION AND COMMITTEE REPORTS:

9a. Port Commissioner Frank Urtasun provided information and updates regarding Port activities regarding the Coronado Yacht Club, the Port Master Plan Update, the Zuniga Jetty, the Coronado Ferry Landing project, and the Grand Caribe lease.

10. COUNCIL BUSINESS

10a. Council Reports on Inter-Agency Committee and Board Assignments

Councilmember Sandke provided information and reported attending the San Diego Association of Governments (SANDAG) Transportation Committee meeting.

10b. Consideration of Appointment of One New Member to Serve a Three-Year Term to Expire on August 31, 2025 on the Library Board of Trustees

Recommendation: Consider for appointment Todd Little to serve a three-year term to expire on August 31, 2025 on the Library Board of Trustees.

This Appointment was approved under the Consent Calendar

10c. Consideration of Appointment of One New Member to Serve the Remainder of a Term on the Cultural Arts Commission

Recommendation: Consider for appointment Jeanmarie Bond to serve the remainder of a term to expire December 31, 2024 on the Cultural Arts Commission. This Appointment was approved under the Consent Calendar.

10d. Consideration of Appointment of One New Member to Serve the Remainder of a Term on the Parks and Recreation Commission

Mayor Pro Tem Donovan introduced this item.

Russell Allen provided comments regarding his qualifications and desire to be appointed.

The City Clerk called the names and recorded the votes as follows:

Russell Allen 5 votes
Daniel Hunting 1 vote
Andrew Koczon 5 votes

The City Clerk called the names for the second round of voting and recorded the votes as follows:

Russell Allen 5 votes Andrew Koczon 0 votes

A motion to appoint Russell Allen to serve the remainder of a term to expire January 31, 2025 on the Parks and Recreation Commission was made by Councilmember Donovan and seconded by Mayor Bailey.

The motion carried by the following results.

Yes: (5) Mayor Bailey; Councilmember Heinze;

Councilmember Sandke; Councilmember

Tanaka; Mayor Pro Tem Donovan

10e. Approval of the Fiscal Year Annual Report/Management Plan from the Coronado Tourism Improvement District Advisory Board; Adoption of "A Resolution of the City Council of the City of Coronado, California, Declaring its Intent to Continue to Levy Two One-Half Percent (0.5%) Assessments on Four Hotel Businesses within CTID I and CTID II During Fiscal Year 2023;" and Setting a Public Hearing for May 17, 2022

Councilmember Sandke recused himself from this item and left the dais.

Tina Friend, City Manager, introduced this item and Todd Little, Executive Director of Discover Coronado, presented the staff report utilizing a PowerPoint presentation.

Mayor Pro Tem Donovan inquired regarding the advocacy component of Discover Coronado.

Mr. Little provided information on how Discover Coronado advocates for hospitality opportunities in Coronado.

A motion to adopt Resolution No. 2022-17 and set a public hearing date of Tuesday, May 17, 2022 for consideration of the levy of the continued assessment was made by Councilmember Tanaka and seconded by Councilmember Heinze.

The motion carried by the following results.

Yes: (4) Mayor Bailey; Councilmember Heinze;

Councilmember Tanaka; Mayor Pro Tem

Donovan

Recused: (1) Councilmember Sandke

10f. Coronado Cays Park Master Plan Update Regarding Field Use Data and Analysis

Tina Friend, City Manager, introduced this item and presented the staff report utilizing a PowerPoint presentation and Denise Armijo, Associate with Van Dyke Landscape Architects (VDLA), also presented the staff report utilizing a PowerPoint presentation. Ms. Armijo was also available for questions.

Councilmember Sandke asked how certain metrics such as percentage of open field play, time metrics, limited user groups, limit on days might drive VDLA's decisions and design choices for the park.

Ms. Armijo provided some of VDLA's ideas to make use of the space along the perimeter of the park.

Councilmember Sandke asked if VDLA's design work will involve the parking lot or parking facilities at the park.

Ms. Armijo responded that survey results indicated parking was not a high priority, but that VDLA has considered making the parking lot more efficient.

Councilmember Heinze asked who are the landscape architects at VDLA that are working on this project and asked what process they are using.

Ms. Armijo responded that VDLA Principal Mitch Phillipe has been overseeing this project and that VDLA's process primarily involves community outreach.

Councilmember Heinze stated that City Council had asked VDLA for 'three distinct plans' and asked if Ms. Armijo and VDLA needed more direction from City Council regarding the 'three distinct plans', as Councilmember Heinze felt that VDLA had not adequately fulfilled Council's request.

Ms. Armijo responded that that is true, adding that if sport fields are removed, they will not be able to be made up elsewhere and VDLA needs direction on whether that is the path the City Council wants them to pursue.

Councilmember Heinze stated that using creative design, a lot can be accomplished in this park and that he looks forward to VDLA's work on this project.

Mayor Bailey asked what the percentage breakdown is of programmed and non-programmed space at Cays Park.

Ms. Armijo responded that that is a difficult question, but that in terms of physical space, soccer takes up large amount of space.

Mayor Bailey commented that it would be helpful for the City Council to discuss this in terms of percentages, and asked what percentage of programmed space is currently utilized and how much programmed space could be added if 'dead space' in the park is repurposed.

Ms. Armijo responded that VDLA has addressed Mayor Bailey's concerns in their three concepts and that VDLA is hoping to receive more community feedback in order to ensure that their concepts are meeting the community's needs.

Mayor Pro Tem Donovan asked how VDLA evaluated the City Council's previous input, adding that he had trouble correlating VDLA's conclusions with the data provided.

Ms. Armijo replied, going over some data from VDLA's Cays Park survey that was conducted in 2019.

Mayor Pro Tem Donovan asked if VDLA utilized results from the 2021 resident survey when producing the three plans.

Ms. Armijo replied that VDLA had already produced the three plans before that 2021 survey went out, but that after reviewing the survey results, found that they aligned well with the already created designs. Ms. Armijo then continued to share data from the 2019 survey.

Mayor Pro Tem Donovan asked if VDLA concluded that the Cays residents did not want changes made to the Cays Park.

Ms. Armijo replied that VDLA did not come to that conclusion, but instead concluded that residents 'liked the character' of the park.

Councilmember Sandke commented that he has calculated that the park is used for programmed space 30% of the hours of the week, and asked if Ms. Armijo agreed with his calculation.

Ms. Armijo responded in the affirmative.

Chris Craig provided comments regarding this item related to soccer use and space and spoke in favor of keeping the space for soccer.

Jerry Reese provided comments regarding this item related to youth soccer services and spoke in favor of maintaining soccer.

Kristin Geiman commented regarding youth sports and field use, spoke in favor of youth sports programming, and asked that the City Council consider maintaining the soccer fields.

Alexis Hammond provided comments about playing soccer.

Rylie Brendan provided comments on her experience with the Coronado Youth Soccer League (CYSL).

Taryn O'Halloren shared her experience playing soccer and expressed concerns about not being able to play.

George Smith spoke in favor of soccer and the benefits of playing youth sports, provided comments regarding the space use in Coronado, and spoke in favor of prioritizing soccer for Cays park.

Nellie Harris Ritter shared her experience with youth sports and spoke in favor of maintaining the soccer fields and made suggestions related to park use.

Jesse Smith spoke in favor of organized sports and provided comments on the impact of organized sports.

Daakon Lewis spoke in favor of the current field use and space and noted that the softball field at the park is utilized.

Santos Trujillo provided comments regarding field sports and working with the community on improvements related to field sports.

Kevin Schaffer spoke in favor of youth soccer and current field allocation for youth soccer and provided his views on how to prioritize the park's usage.

Tina Christiansen asked Council to direct VDLA that 25% of the park be used for passive use and move some of the soccer use to Sunset Park, and spoke in favor of passive use.

Joseph Preston spoke in favor of the current use of the park in relation to youth sports.

Kris Collins and Lily Collins advocated working together related to use and programming of the park and advocated for mental health.

Lily Collins spoke in favor of playing soccer at the Cays Park and keeping current field use.

Lisa Emme suggested surveying more than just Cays residents and to consider the impact of Coronado Tidelands Park use, the long-range impact related to the 3 options, and impacts to the Coronado Youth Soccer League (CYSL).

Peter Collins shared information on the mental health benefits of youth sports, emphasized that there are already passive use spaces in Coronado, and asked that field sport use be maintained, emphasizing the community aspect of it.

Dawn Richards emphasized the importance of youth sports and voiced support for diverse use of the Cays Park to accommodate everyone, requested VDLA create a plan that equitably supports all Cays citizens, including children and seniors.

Kevin Reilly shared his views on programmed vs non-programmed space at Cays Park utilizing a PowerPoint presentation.

Trevor Clark provided comments related to this item and spoke in favor of youth sports, specifically soccer.

Brian Emme emphasized a comprehensive consideration of park use in Coronado.

Liza Butler shared her involvement in space development in Coronado, expressed concerns related to the process, and urged the City Council to 'do their best' on this project.

Councilmember Tanaka commented that VDLA should bring three distinct plans to the City Council, one of which keeps Areas 1-4 of the park as they are. Councilmember Tanaka also commented that there are not many trees at this park and that one of the three plans could include adding more trees. Councilmember Tanaka also shared that one plan could include an area where a designated area for passive recreation is created that also doesn't get rid of a soccer field.

Councilmember Sandke commented that keeping the most amount of play area is important, asked if the tennis courts could be moved and that adding pickleball courts should be considered, commented that having a shaded playground and handicapped-accessible playground is important, that the picnic area in the park is a necessity, that VLDA should delineate the dog park from the rest of the park, that VDLA should lower the walls to increase the view, that VDLA should look into repositioning the softball field and volleyball court, all while maintaining the existing park capabilities to support youth sports. Councilmember Sandke added that he is struck by the fact that 30% of time at the park is programmed and 70% of the time is non-programmed, and added that balancing the usage of the park and balancing the programmed time of the park are two separate things. Councilmember Sandke shared that he is happy that so many soccer supporters showed up at the meeting and that he wants to prioritize open space for youth sports.

Mayor Pro Tem Donovan commented that the staff report stated that youth sports take up 90% of the reserved hours at the Cays Park.

Councilmember Sandke added that he calculated his 30% time usage on a 24 hour day, not according to number of reserved hours.

Councilmember Tanaka shared that the field usage on weekdays is not an issue for him, but he would consider discussing field usage on the weekends.

Councilmember Heinze thanked his fellow Councilmembers and the citizens for all of their comments on this item and Councilmember Heinze shared that he wanted to assure the citizens that he believes that youth sports are important and that that the issue on the table is how the City can make the park the most usable to the most citizens. Councilmember Heinze commented that he thinks that the City can improve the park and make it more attractive to the community without taking away youth sports. Councilmember Heinze shared that Council's task is to provide VDLA with direction on how to draft three distinct plans for the park, which he thinks could be broken down to: 1. a plan that continues the current sports field usage; 2. a plan that re-designs 25% of the park for passive use; and 3. a plan that re-designs 50% of the park for passive use.

Mayor Bailey thanked all citizens who attended the City Council meeting and commented that the City Council is trying to make the decision that maximizes utility and enjoyment for everyone who uses this park. Mayor Bailey commented that the Council should consider whether they are comfortable with a plan that significantly reduces programmed space in the park and that if there isn't a majority vote in favor of that option, the Council shouldn't direct VDLA to provide that as one of the three options. Mayor Bailey commented that the issue is not programmed space vs. unprogrammed space, but addressing and reconfiguring dead space in the park. Mayor Bailey shared that he is not supportive of significantly reducing actively used programmed space. Mayor Bailey commented that passive space does not require as much space active space does, citing soccer field dimension requirements. Mayor Bailey shared that he would like to direct staff to direct VDLA to create three distinct concepts: 1. a plan that maintains the existing programmed space that is currently actively used, 2. a plan that makes better use of the unprogrammed space and dead space, and 3. a plan that creates a 'flex space.'

Councilmember Sandke asked what the Council's thoughts were on re-building or moving the tennis courts at the park.

Mayor Bailey shared that he is open to Councilmember Sandke's proposal to possibly move the tennis courts as there is a lot a of dead space in that area of the park.

Councilmember Tanaka shared that he would like one option that keeps the currant usage of active space in Areas 1-4, and two options that carve out some of Areas 1-4 for passive space.

Mayor Pro Tem Donovan shared that he appreciates all of the feedback on this item and added that no one on the Council wants to reduce the amount of youth sports, but that the Council wants to the park to be equitably used. Mayor Pro Tem Donovan emphasized that the Council is not making a decision at this meeting, but rather authorizing VDLA to explore three potential options. Mayor Pro Tem Donovan shared that Council should provide guidance that there are certain aspects that shouldn't be changed, including: the dog park, the tennis courts, the fire station, the parking lot, the restrooms, and the play area. Mayor Pro Tem Donovan added that in addition to aspects he doesn't want changed, he would like VDLA to come back with plans that have 50%, 75%, and 100% programmed use of the park. Mayor Pro Tem Donovan then asked that Council consider whether Tidelands Park is being used to its fullest capabilities.

A motion to direct staff and the consultants to reconfigure existing programmed area most efficiently to maintain current recreational use that maximizes opportunity for passive use was made by Mayor Bailey. There was no second, so the motion failed.

Councilmember Tanaka shared that he supports Mayor Pro Tem Donovan's approach to the item and would like VDLA to come back to the Council with options of 50%, 75%, and 100% programmed space usage.

Councilmember Sandke commented that he would like one of the options to explore moving the tennis courts, and asked if Mayor Pro Tem Donovan would be open to adding this as a caveat to his proposal.

Mayor Pro Tem Donovan commented that this item was originally to address replacing irrigation and the grass at Cays Park, and that now the discussion has evolved to discussing of moving the tennis court.

Mayor Bailey asked if any of the Councilmembers are amenable to reducing the current level of soccer activity at Cays Park.

Councilmember Heinze commented that he is amenable to reducing the number of soccer fields, which is different than reducing the amount of soccer activity.

Mayor Bailey commented that the Council heard that the public wants to maintain the level of soccer use and added that if the Council wants honor that request, they should give direction to VDLA to not produce a plan that would significantly reduce soccer activity.

Mayor Pro Tem Donovan commented that he agrees with Councilmember Heinze's comment that reducing the soccer fields does not necessarily reduce the amount of potential soccer activity

A motion to direct staff and the landscape architect to return with three alternatives: 1. an alternative that maintains 100% of the current active space, 2. an alternative that maintains 75% of current active space and 25% more passive space, and 3. an alternative that maintains 50% active space and 50% passive space was made by Councilmember Tanaka and seconded by Councilmember Heinze.

Ms. Friend asked if Ms. Armijo if Councilmember Tanaka's motion gave her enough direction for her team to carry out their work.

Ms. Armijo asked if Council could confirm that they are not asking for any significant changes to the tennis courts or other major facilities in the park.

Mayor Pro Tem Donovan replied in the affirmative.

Councilmember Sandke commented that he does not agree with Mayor Pro Tem Donovan's motion and that he agrees with Mayor Bailey that there is a way to maximize existing programmable space without endangering the ability to add park space.

Councilmember Heine gave Ms. Armijo a summary of the discussion with the following details: Council does not want the tennis courts, the fire station, or the restrooms changed or moved, and wants no changes made to the location of the dog park (though the shape can be changed).

Mayor Bailey commented that Council should be discussing how to minimize active space within current use while maximizing passive space, which would give VDLA enough direction.

A substitute motion to direct staff and the consultants to reconfigure existing programmed space to maintain active use, in a way that minimizes that space, and maximizes passive use was made by Mayor Bailey and seconded by Councilmember Sandke.

Councilmember Tanaka called for the question on Mayor Bailey's substitute motion.

The substitute motion failed by the following results.

Yes: (2) Mayor Bailey; Councilmember Sandke

No: (3) Councilmember Heinze; Councilmember

Tanaka; Mayor Pro Tem Donovan

Councilmember Tanaka called for the question on his original motion.

The original motion carried by the following results.

Yes: (3) Councilmember Heinze; Councilmember

Tanaka; Mayor Pro Tem Donovan

No: (2) Mayor Bailey; Councilmember Sandke

10g. Consider Exception to the City of Coronado Facility Use Policy to Allow a Facility Rental for a Nonresident Organization Youth Social Activity

Recommendation: Consider and provide direction on an exemption request for rental of the Community Center's Nautilus Room on May 13, 2022 by a nonresident organization for a youth social activity.

This item was approved under the Consent Calendar.

12. COMMUNICATIONS-WRITTEN

12a. Consideration of Councilmember Sandke's Policy #2 Request to Review Approved City Policies on the Use of Public Facilities

Councilmember Sandke provided clarification and comments regarding his Policy #2 request.

A motion to approve this request was made by Councilmember Sandke and seconded by Councilmember Heinze.

The motion carried by the following results.

Yes: (5) Mayor Bailey; Councilmember Heinze;

Councilmember Sandke; Councilmember

Tanaka; Mayor Pro Tem Donovan

13. ADJOURNMENT

Mayor Pro Tem Donovan adjourned the Regular meeting at 7:29 p.m.

Approved: May 3, 2022

RICHARD BAILEY, Mayor of the City of Coronado

Attest:

JENNIFER EKBLAD, City Clerk of the City of Coronado